AMENDED IN ASSEMBLY MAY 3, 2010 AMENDED IN ASSEMBLY APRIL 20, 2010

CALIFORNIA LEGISLATURE—2009-10 REGULAR SESSION

ASSEMBLY BILL

No. 2508

Introduced by Assembly Member Caballero

February 19, 2010

An act to add Section 50515 to the Health and Safety Code, An act to amend Section 53545.13 of the Health and Safety Code, relating to housing.

LEGISLATIVE COUNSEL'S DIGEST

AB 2508, as amended, Caballero. Housing: assistance activities. *Infill Incentive Grant Program of 2007*.

The Planning and Zoning Law requires each city, county, or city and county to prepare and adopt a general plan for its jurisdiction that contains certain mandatory elements, including a housing element. One part of the housing element is an assessment of housing needs and an inventory of land suitable for residential development. Existing law sets forth various classifications and definitions for purposes of determining a city or county's inventory.

Existing law authorizes the Department of Housing and Community Development to provide technical assistance to groups and persons with various housing needs and to administer various housing programs, including, but not limited to, programs promoting infill residential development.

Existing law establishes the Infill Incentive Grant Program of 2007, administered by the Department of Housing and Community

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Development, a competitive grant program to facilitate the development of qualifying infill residential projects.

This bill would, upon request by a local agency, allow that agency to petition the department for—a reclassification an exception to the classification of its jurisdiction under a specified provision of the Planning and Zoning Law, if that classification jeopardizes its ability agency believes it is unable to meet threshold density requirements for infill development programs administered by the department the Infill Incentive Grant Program of 2007. The bill would establish procedures for a reclassification the exception request.

Vote: majority. Appropriation: no. Fiscal committee: no. State-mandated local program: no.

The people of the State of California do enact as follows:

- 1 SECTION 1. Section 53545.13 of the Health and Safety Code 2 is amended to read:
- 53545.13. (a) The Infill Incentive Grant Program of 2007 is hereby established to be administered by the department.
 - (b) Upon appropriation of funds by the Legislature for the purpose of implementing paragraph (1) of subdivision (b) of Section 53545, the department shall establish and administer a competitive grant program to allocate those funds to selected capital improvement projects that are an integral part of, or necessary to facilitate the development of, a qualifying infill project or a qualifying infill area.
 - (c) A qualifying infill project or qualifying infill area for which a capital improvement project grant may be awarded shall meet all of the following conditions:
 - (1) Be located in a city, county, or city and county, in which the general plan of the city, county, or city and county, has an adopted housing element that has been found by the department, pursuant to Section 65585 of the Government Code, to be in compliance with the requirements of Article 10.6 (commencing with Section 65580) of Chapter 3 of Division 1 of Title 7 of the Government Code.
- 22 (2) Include not less than 15 percent of affordable units, as 23 follows:

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(A) For projects that contain both rental and ownership units, units of either or both product types may be included in the calculation of the affordability criteria.

- (B) (i) To the extent included in a project grant application, for the purpose of calculating the percentage of affordable units, the department may consider the entire master development in which the development seeking grant funding is included.
- (ii) Where applicable, an applicant may include a replacement housing plan to ensure that dwelling units housing persons and families of low or moderate income are not removed from the low-and moderate-income housing market. Residential units to be replaced may not be counted toward meeting the affordability threshold required for eligibility for funding under this section.
- (C) For the purposes of this subdivision, "affordable unit" means a unit that is made available at an affordable rent, as defined in Section 50053, to a household earning no more than 60 percent of the area median income or at an affordable housing cost, as defined in Section 50052.5, to a household earning no more than 120 percent of the area median income. Rental units shall be subject to a recorded covenant that ensures affordability for at least 55 years. Ownership units shall initially be sold to and occupied by a qualified household, and subject to a recorded covenant that includes either a resale restriction for at least 30 years or equity sharing upon resale.
- (D) A qualifying infill project or qualifying infill area for which a disposition and development agreement or other project- or area-specific agreement between the developer and the local agency having jurisdiction over the project has been executed on or before the effective date of the act adding this section, shall be deemed to meet the affordability requirement of this paragraph (2) if the agreement includes affordability covenants that subject the project or area to the production of affordable units for very low, low-, or moderate-income households.
- (3) Include average residential densities on the parcels to be developed that are equal to or greater than the densities described in subparagraph (B) of paragraph (3) of subdivision (c) of Section 65583.2 of the Government Code, except that a project located in a rural area as defined in Section 50199.21 shall include average residential densities on the parcels to be developed of at least 10 units per acre.

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(4) Be located in an area designated for mixed-use or residential development pursuant to one of the following adopted plans:

- (A) A general plan adopted pursuant to Section 65300 of the Government Code.
- (B) A project area redevelopment plan approved pursuant to Section 33330.
- (C) A regional blueprint plan as defined in the California Regional Blueprint Planning Program administered by the Business, Transportation and Housing Agency, or a regional plan as defined in Section 65060.7 of the Government Code.
- (5) For qualifying infill projects or qualifying infill areas located in a redevelopment project area, meet the requirements contained in subdivision (a) of Section 33413.
- (d) In its review and ranking of applications for the award of capital improvement project grants, the department shall rank the affected qualifying infill projects and qualifying infill areas based on the following priorities:
 - (1) Project readiness, which shall include all of the following:
- (A) A demonstration that the project or area development can complete environmental review and secure necessary entitlements from the local jurisdiction within a reasonable period of time following the submittal of a grant application.
- (B) A demonstration that the eligible applicant can secure sufficient funding commitments derived from sources other than this part for the timely development of a qualifying infill project or development of a qualifying infill area.
- (C) A demonstration that the project or area development has sufficient local support to achieve the proposed improvement.
- (2) The depth and duration of the affordability of the housing proposed for a qualifying infill project or qualifying infill area.
- (3) The extent to which the average residential densities on the parcels to be developed exceed the density standards contained in paragraph (3) of subdivision (c).
- (4) The qualifying infill project's or qualifying infill area's inclusion of, or proximity or accessibility to, a transit station or major transit stop.
- (5) The proximity of housing to parks, employment or retail centers, schools, or social services.
- 39 (6) The qualifying infill project or qualifying infill area 40 location's consistency with an adopted regional blueprint plan or

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other adopted regional growth plan intended to foster efficient land use.

- (e) In allocating funds pursuant to this section, the department, to the maximum extent feasible, shall ensure a reasonable geographic distribution of funds.
- (f) Funds awarded pursuant to this section shall supplement, not supplant, other available funding.
- (g) (1) The department shall adopt guidelines for the operation of the grant program, including guidelines to ensure the tax-exempt status of the bonds issued pursuant to this part, and may administer the program under those guidelines.
- (2) The guidelines shall include provisions for the reversion of grant awards that are not encumbered within four years of the fiscal year in which an award was made, and for the recapture of grants awarded, but for which development of the related housing units has not progressed in a reasonable period of time from the date of the grant award, as determined by the department.
- (3) The guidelines shall not be subject to the requirements of Chapter 3.5 (commencing with Section 11340) of Division 3 of Title 2 of the Government Code.
- (h) For each fiscal year within the duration of the grant program, the department shall include within the report to the Legislature, required by Section 50408, information on its activities relating to the grant program. The report shall include, but is not limited to, the following information:
- (1) A summary of the projects that received grants under the program for each fiscal year that grants were awarded.
- (2) The description, location, and estimated date of completion for each project that received a grant award under the program.
- (3) An update on the status of each project that received a grant award under the program, and the number of housing units created or facilitated by the program.
- (i) A local agency may petition the department for an exception to the jurisdiction's classification pursuant to subdivisions (d) to (f), inclusive, of Section 65583.2 of the Government Code, if the agency believes it is unable to meet the density requirements specified in paragraph (3) of subdivision (c). The local agency shall submit the petition with its application and shall include the reasons why the agency believes the exception is warranted. The local agency shall provide information supporting the need for

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the exception, including, but not limited to, any limitations that
the local agency may encounter in meeting the density requirements
specified in paragraph (3) of subdivision (c). Any exception shall
be for the purposes of this section only.

SECTION 1. Section 50515 is added to the Health and Safety Code, to read:

50515. A local agency may petition the department for a jurisdiction reclassification if its classification pursuant to subdivisions (d) to (f), inclusive, of Section 65583.2 of the Government Code jeopardizes the agency's ability to meet threshold requirements for programs promoting infill development, as administered by the department. The local agency shall submit the petition with its application for the relevant program and shall include the reasons why the agency believes the classification to be in error. The agency shall also provide other information supporting the need for the classification change, including, but not limited to, any limitations that the local agency may encounter in meeting the density requirements specified in subparagraph (B) of paragraph (3) of subdivision (c) of Section 65583.2 of the Government Code.